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	7 8 9	SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF LOS ANGELES – CENTRAL DISTRICT				
	10	L. RIED SCHOTT,	Case No.: BS	.: BS169638		
	12	Petitioner,	PETITIONE	ER'S BRIEF		
	13	v.)	(Assigned for Hon, Ruth An	(Assigned for all purposes to the Hon. Ruth Ann Kwan, Dept. 72)		
	14	PALOS VERDES HOMES () ASSOCIATION, ()	RES ID:	171017259316		
	15 16	Respondent and Real) Party in Interest.)	Date: Time: Department:	November 28, 2017 9:00 a.m. 72		
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PETITIONER'S BRIEF

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MEMORANDUM OF POINTS AND AUTHORITIES

I. Introduction

This is an action to reduce the quorum required for the annual election of the members of the Board of Directors ("Board") for the Palos Verdes Homes Association (the "Homes Association"). The Homes Association is a mutual benefit nonprofit corporation that governs the affairs of more than 13,000 residents living in the City of Palos Verdes Estates, and over 5,400 properties located within the City of Palos Verdes Estates. The Homes Association is the entity that enforces the covenants, conditions and restrictions ("CC&R's") and other land use restrictions that enhance the land values and quality of life in Palos Verdes Estates. The Board appoints members to, and oversees, the Art Jury that regulates architecture and building in the community. The Homes Association also hears and resolves view disputes among members and the Board hears appeals of view decisions rendered by its arbitrator. The Homes Association also has the job of protecting 800 acres of parkland that has been set aside in Palos Verdes Estates since the 1920's. All of these important functions are carried out through a board of five members. The five members of the Board are not elected under current procedures.

Instead of an election, whenever a vacancy on the Board occurs, the remaining four Board members find a like-minded person to fill the vacancy. Each January the Homes Association is required to have a shareholder's meeting and Board election. The By-Laws of the Homes Association specify a fifty percent quorum to hold an annual meeting and Board election. A quorum has not been reached since 2009. Therefore, for the past eight years, 2010 through 2017, at the date specified for the annual meeting, the incumbent members of the Board declared themselves to be *de facto* Board members for the following year.

In reality, only two of the current board members have ever been elected and the terms of those two have long ago expired. One current board member has served for twenty years. Another has served for 13 years. The Board is indifferent to the



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lack of an election. The ballots for the January 2017 election are sitting in a locked room somewhere gathering dust. The Board has refused calls to have them opened and tabulated. The Board has taken various actions over the years to make it less likely that the quorum can ever be obtained or for challenger candidates to appear on the ballot. This is an action to lower the quorum and enact other election procedures to

ensure a fair and valid election in January 2018 and thereafter. In addition, petitioners request that the January 2017 ballots be opened, counted and used to seat whichever top five candidates won that election to staggered terms of one, two or three years.

II. **Applicable Law**

This is an action to reduce the quorum required for the annual meeting and Board election. Corporations Code, section 7515 ("Section 7515") authorizes this action:

If for any reason it is impractical or unduly difficult for any corporation to call or conduct a meeting of its members, delegates or directors, or otherwise obtain their consent, in the manner prescribed by its articles or bylaws, or this part, then the superior court of the proper county, upon petition of a director, officer, delegate or member, may order that such a meeting be called or that a written ballot or other form of obtaining the vote of members, delegates or directors be authorized, in such a manner as the court finds fair and equitable under the circumstances.

(§ 7515, subd. (a)).

Although Section 7515 has been enacted since January 1, 1980, only two published cases¹ have construed the law: *Greenback Townhomes Homeowners Assn.*

¹ The dearth of case law construing section 7515 may be explained by the fact that most homeowner's associations in California own and manage common property. As such, they are common interest developments that are subject to the Davis Stirling Act. The Palos Verdes Homes Association owns no common property and is not subject to Davis Stirling. The general rules regulating corporations in general and specifically mutual benefit nonprofit corporations apply instead of Davis Stirling.

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v. Rizan (1985) 166 Cal.App.3d 843 ("Greenback") and Fourth La Costa Condominium Owners Ass'n v. Seith (2008) 159 Cal.App.4th 563 ("Fourth La Costa.")

In *Greenback*, the association board decided to revise its bylaws to conform to modern laws. In September 1981, the board distributed revised bylaws and ballots to its members. The balloting period was between October 1, 1981 and January 23, 1982. The association had a 75 percent quorum. That quorum was not met by the January 23, 1982 deadline. Four months later, a petition was filed by the board president in the name of the association to lower the quorum. By August 1982 – seven months after the failed quorum – the trial court granted the petition lowering the quorum. One association member appealed. He argued that the association did not have standing because, according to the appellant, the text of Section 7515 authorizes a quorum lowering petition be filed only by a director, officer, delegate or member. The statute does not specify that a petition may be brought by an association in its own name. The Greenback court rejected the challenge. It held that although the association is not named in Section 7515 as a person to bring an action, the corporation was the beneficiary of the proceeding and a petition signed by an officer was sufficient to confer jurisdiction to the trial court to rule on the petition. The trial court's order lowering the quorum was affirmed.

In Fourth La Costa, a 48-unit condominium development had a quorum of 75 percent. In 2004, the association decided that the governing documents needed updating. A letter was sent out in August 2005 and requested ballots be returned by October 2005. That effort was unsuccessful, the quorum was not met and in February 2006, less than four months after the failed quorum, the association filed a petition in the superior court to lower the quorum. The trial court granted the petition. One member appealed on a number of grounds which were all rejected. The Court of Appeal affirmed the trial court's order lowering the quorum.



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III. The Recent History of the Board to Block Challengers from Appearing on the Ballot and to Avoid Achieving a Quorum

The petition in this matter summarizes the actions taken by the Board to prevent challengers to the incumbents. Those actions are:

The Homes Association has no nominating committee. (First Amended Petition ("FAP") \P 8 (a)).

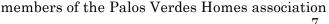
There are no term limits for current Board members. One Board member has served for over twenty years and another for over thirteen years. (FAP ¶ 8 (b)).

Prior to the Summer of 2016, there were no rules or publications establishing how a challenger could appear on the ballot. (FAP \P 8 (c)).

In 2012, when one member wanted to appear on the 2012 ballot, the Homes Association manager informed him that he could only appear on the ballot if invited to do so by the Board. (FAP \P 8(d)).

In 2015, non-party² Residents for Open Board Elections ("ROBE") decided to run a slate of candidates for the January 2016 Board election. (FAP 8(e)). Citing sections of the Corporate Code, ROBE obtained the 100 signatures and presented them the same week in November 2016 that the Homes Association mailed out the ballots for the January 2016. However, since the ballots had been printed already, only the incumbents appeared on that ballot. The Homes Association refused to send an additional ballot with all nine of the candidates listed unless ROBE paid for the mailing and the price quoted was three times what it would cost the Homes Association to mail an amended ballot, ROBE prepared a second ballot with all nine candidates and those ballots were mailed out by ROBE at ROBE's expense. The Homes Association's attorney announced in the local newspaper that they would count the last ballot received, but then a few days later he rescinded that statement and said they'd only count the first one. No quorum was reached in the January

² ROBE was previously a plaintiff in this action. The Court ordered ROBE to not be a plaintiff when the First Amended Petition was filed. Most of ROBE's members are also



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2016 election so the current directors declared themselves to be directors for the following year. (FAP \P 8(e)).

In the Summer of 2016, the Homes Association issued two Resolutions defining the process for allowing alternative candidates to be nominated. Under these Resolutions, the Homes Association required that all candidates submit 100 signatures to appear on the ballot. The incumbent directors were not excluded from this requirement per the Resolution but nevertheless the incumbents did not comply with the 100 signatures requirement. The process as defined in the Resolution was onerous and the signatures had to be present on a specific form and each signature gatherer had to notarize the submitted signature form. Even though the incumbents did not follow their own process, they automatically appeared on the ballot despite the fact that the incumbents' terms had expired years ago. Note that all candidates for Palos Verdes City Council (including incumbents) need to collect 25 signatures to be listed as a candidate. The Homes Association Director challengers – a slate of three candidates backed by ROBE – submitted the necessary 100 signatures and appeared on the ballot. No quorum was reached in the January 2017 election so the current directors declared themselves to be directors for the following year. (FAP ¶ 8(f)). The Homes Association By-Laws allow "adjournment day-to-day" in the event of a non-quorum thus keeping the election open, and this has occurred in the past. But in the 2017 election, the Board explicitly voted against following their own bylaws in this regard.

In past years, the Board approved multiple mailings of ballots to increase the number of ballots received. Since 2014, the Board restricted mailings to only one. In reviewing past election results, quorums were only achieved when multiple ballot mailings were performed. (FAP ¶ 10(a)). In past years, the ballot mailings commenced earlier (in October). In more recent years, the ballot mailings commenced in late November or December, thereby shortening the window of time



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when ballots are reviewed by members and accepted, and increasing the risk they are lost in the holiday mail. (FAP ¶ 10(b)).

Prior to the January 2017 election, the Board had previously accepted ballots via walk-in, e-mail or facsimile. The Board no longer accepts ballots handed in at the Homes Association office, submitted via e-mail or submitted via facsimile. (FAP \P 10(c)). Prior to the January 2017 election, the Board previously accepted a ballot that was dropped off by a member in person at the annual meeting. In 2016, the policy was changed to disallow proxies and walk-in votes at the Annual Meeting beginning with the January 2017 Annual Meeting. This remains the new policy, even though the By-Laws allow proxies and they have always been accepted before. $(FAP \ \ 10(d)).$

In the middle of ballot submission in December 2015, the President of the Homes Association (Mark Paulin) unexpectedly resigned. A replacement was needed to fill the vacancy. The Board could have very easily counted the votes at the January 2016 election and appointed the candidates who received the top votes. The Board had the discretion to do so even though there was no quorum met. Filling the vacancy in this fashion would have been reasonable. Instead, the Board waited eight months and then continued their self-perpetuating practice of selecting a replacement themselves and ignored the submitted votes; the person they selected had not appeared on the ballot and had not collected any nominating signatures. $(FAP \ \ 10 \ (d)).$

The Board, in advance of the January 2017 election, hired a third-party accounting firm to tabulate the ballots. However, there were mailing irregularities where the envelope provided to return ballots had an address error which directed the envelope to a dog grooming business in West Los Angeles rather than the accounting firm. The Post Office claims that all envelopes provided were received at the correct address because the bar code directed collection to a sorting site that relied on the bar code rather than the printed mailing address.

Many members expressed concerns about the address error, and sought a process to confirm that their ballot had been received. ROBE formally wrote to the Homes Association and suggested posting a list on its website or in its offices, or provide a phone number to call to verify receipt of a ballot. The Homes Association rejected all these suggestions and refused to do anything to address this legitimate concern of its members that the ballots might be lost in the mail, and hence provide a means of confirmation that the ballots had been received. (FAP \P 10(e)-(f)).

The mailing list used by the Homes Association is not fully updated since some members reported they did not receive ballots in past or the most recent election. This is documented both on social media (Nextdoor) and in a recent survey conducted by ROBE. (FAP ¶ 10(g)).

The Board has refused to publish biographies and position statements of the candidates running for office along with the ballots. Even though biographies (but not positioning statements) were supplied on the Homes Association's website, ROBE advocated that this information should also be supplied with the ballot (as done by other organizations in the community such as the Palos Verdes Golf Club, the Palos Verdes Tennis Club and the Palos Verdes Beach and Athletic Club) and that it would help voters become more informed as well as help increase the number of members that vote. (FAP ¶ 10(h)).

The Homes Association has not made any efforts to gather and use email addresses to increase member voting or participation in annual elections. The Homes Association has also chosen not to use the Internet to supplement member voting in elections, which may be another way to improve voting turnout. They have no email list or notification functionality built into their website (unlike the City of Palos Verdes Estates which encourages residents to sign-up for communications). (FAP ¶ 10(i)).

When a quorum is not obtained and Directors are not elected, the By-Laws provide that the annual meeting is to "adjourn from day to day" - until a quorum is

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achieved and an election occurs. However, the Board has ignored this provision each January. Not only is this contrary to democratic principles, but it is not believed to be in compliance with the intent of the By-Laws of the Homes Association, which specifically state in Article V, Section 1, that:

At such annual meeting of the members, Directors for the ensuing year shall be elected by secret ballot ... If, however, for want of a quorum or other cause, a member's meeting shall not be held... or should the members fail to complete their elections ...those present may adjourn from day to day until the same shall be accomplished.

(FAP ¶ 10(1); By-Laws Art. V, Section 1).

Each of the foregoing facts separately impairs the ability of challengers to appear on the ballot and for a quorum to be achieved. Absent Court intervention, it is inevitable that the Board's continued practice of restrictive practices and declaring themselves the winner of each January "election" will continue.

IV. The Court Should Reject the Homes Association's First Defense that Petitioners Should Have Campaigned Harder and Should Lose Three **Elections Before Filing this Action**

The Homes Association contends that the challengers should try harder and participate in more than two elections before it brought this action. The Court should reject this defense for at least four reasons: First, ROBE has tried -- since the Fall of 2015 -- to get a quorum. ROBE sponsored a slate of candidates in the Fall of 2015 for the January 2016 election and in the Fall of 2016 for the January 2017 election. Two-year's worth of failed elections is more than reasonable. Requiring ROBE to mount a third challenge under unfair rules that favor the incumbents would be futile.

Second, there is no express requirement in the text of Section 7515 that an association member try to get elected three times (or ever) before filing an action.



Third, the courts that have applied Section 7515 have lowered the quorum in much shorter time periods than are presented here. In *Greenback*, the failed quorum occurred in January 1982, by May 1982 a petition was filed and in August 1982 the trial court lowered the quorum. That result was upheld on appeal. Similarly, in *Fourth La Costa*, the failed quorum occurred in October 2005 and a petition to lower the quorum was filed in February 2006. That result was upheld on appeal. None of the cases construing Section 7515 have inserted a requirement that challengers seeking to unseat incumbents attempt three years of campaigning and three failed elections before seeking relief. Respectfully, the Court should reject the Homes Association's attempt to re-write Section 7515 to include a requirement the Legislature never intended.

Fourth, the Homes Association President Phil Frengs separately stated in the Summer 2017 Palos Verdes Bulletin (the official newsletter for the Homes Association): "As you may recall, there was a spirited campaign by the group representing the petition candidates, including websites, lawn signs, candidate forums, email blasts and direct mail.... In spite of the group's herculean efforts, 512 fewer parcels participated." This public statement directly contradicts the Homes Association's assertion that the challengers can be successful without changing anything in the process just by "trying harder."

V. The Court Should Reject the Homes Association's Second Defense that the Quorum Requirement is "Sacred" and "Old" Because the Public Policy of Having Valid Elections and Representation on the Board Outweighs Sentimental Attachment to 1920's Documents

The Homes Association contends that the quorum requirement is "sacred" and because it dates back to the 1920's it should be left untouched. The Court should reject that requirement. Section 7515 represents an expression of public policy that elections should be held and if a quorum requirement is a barrier to elections, they



should be lowered. Times change as evidenced by the fact that the quorum has not been met for eight years. It is time for the Homes Association's election procedures to adjust. The fact that the Homes Association's By-Laws date back to the 1920's is not a reason in and of itself to deny relief here. While the By-Laws are important they are not "sacred" and the Court has the discretion under Section 7515 to make any reasonable orders necessary to allow Homes Association members to actually elect board members.

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VI. The Court Should Reject the Homes Association's Third Defense that the Quorum has Been Reached in the Past and that any Failure to Reach the Quorum is a Tacit Approval by the Membership of the Homes Association

The Homes Association sees each year's failed quorum as a referendum that the thousands of members of the Homes Association are pleased with current leadership. It is this attitude that has resulted in year after year of failed quorums. The complaint about the artificially high quorum is not new. It is a recurring complaint that has been voiced repeatedly by Homes Association members over the decades. Local papers have published complaints about the lack of the quorum in 1942, 1949, 1950, 1968, 1969, 1971, 1973 and 1976. (Harbison Decl., ¶ 12). In the 1950's, an editorial ran in the local paper about the annual failure to reach a quorum:

The annual farce in the procedure to hold an annual meeting is just that – a farce. The local resident property owners had no voice in electing the Board of Directors of the Homes Association. The Board of Directors has become a "perpetual" Board.... It is not a question of whether or not the members of the Board of Directors are doing what is right...it is the principle in question – a real American principle where the people govern themselves by FREE election.

(Harbison Decl. 11, Ex. F).



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Those words from the 1950's remain true today. The Court should invoke its powers under Corporations Code section 7515 to enact changes in the quorum requirements to hold a real meeting for January 2018. Moreover, the ballots cast in January 2017 should be opened, counted and given effect.

The Homes Association argues that the failure to obtain a quorum is only a recent phenomenon. However, a review of voting data dating back to 1928 demonstrates that the Homes Association annual meetings have been plagued with a lack of quorum. Although quorums were regularly reached between 1928 and 1940 (when many lots were still unsold and owned by the developer/bank), after 1940, quorums were infrequent. (Harbison Decl., ¶¶ 7-8, Exs. A-B).

- ➤ Between 1941 and 1969, a quorum was never reached.
- ➤ In 1970, a quorum was reached with three ballot mailings.
- ➤ Between 1971 and 1973, no quorum was reached.
- ➤ Between 1974 and 2001, a quorum was reached in 22 of the 28 years.
- ➤ Between 2002 and 2006, there was no quorum.
- > Between 2007 and 2009: Quorums were reached because Board members took an active role in the election and ensured there were three mailings and telephone calls.
- ➤ Between 2010 and 2017: There were 8 years without a quorum. (Harbison Decl., ¶ 8, Ex. B).

In the years since 1940 when the votes were in the hands of owners rather than the developer, a quorum was achieved in only 26 of 77 years. (Harbison Decl., ¶ 9). Furthermore, in the years in which a quorum was achieved, the Board seems to have taken a more active role in terms of sending multiple ballots and making phone calls by individual Board Directors to get out the vote. In contrast, the current Board is at best passive, and arguably has placed many obstacles to make it harder to achieve a quorum.

VII. The Court Should Reject the Homes Association's Fourth Defense that the Homes Association Has Never Adjourned day-to-day until a Quorum is Reached

One remedy sought herein is that for years where the quorum is not reached, the election should be held open and more votes should be allowed to be cast. The Homes Association argues that has never been done. But the By-Laws provide for this. And in years past rather than simply declaring incumbents to be Board members for a full year, the Board held the election open for additional time to allow additional votes to be cast until a quorum is reached. (Harbison Decl., ¶ 13). This occurred in 1929, 1930, 1931, 1941, 1942, 1969 and 1971. (Harbison Decl., ¶ 13).

VIII. The Court Should Reject the Homes Association's Fifth Defense that the Requested Changes to Election Procedures are Costly, Impractical or Illegal

The Homes Association argues that the changes requested by petitioners are costly, impractical or illegal. Respectfully, the Homes Association is wrong.

Lowering the Quorum is not Costly, Impractical or Illegal.

Lowering the quorum from fifty percent to twenty-five percent is not costly. It would not increase the cost of conducting an election. It is not impractical. If this Court issues an order, the next election could easily be conducted with a twenty-five, thirty or thirty-five percent quorum without one nickel in increased cost. Nor is it illegal. Corporations Code, section 7515 authorizes an order lowering the quorum.



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The Homes Association argues that lowering the quorum will allow "agitators" to take control of the Board. However, lowering the quorum will merely allow votes to be counted.

Allowing Proxies. The Homes Association argues that allowing votes by proxy violates the law. However, California law provides that – outside Davis Stirling associations – proxies are presumptively valid. (Corp. Code, § 705, subd.(a)).

IX. Relief Requested – as to the January 2017 Ballots

The Court has broad discretion to fashion relief calculated to lead to an actual election. As for the 1,589 ballots for the January 2017 election, the Court should order them opened and counted and the top five winners from those ballots should be the current Board Directors. Due to the by-laws requiring staggered terms, the top 2 candidates would get 3 year terms, the next two would get 2 year terms and the 5th highest would get a one year term.

X. Why a Twenty Five Percent Quorum is Requested

At the prior hearing in this matter, the Court expressed skepticism that a twenty-five percent quorum was appropriate. Below is a chart of how many votes were cast in the last seven elections. The impact of lowering the quorum requirement to one-third or 25 percent as applied to historical data is demonstrated below:

Year	Votes Cast	50%	33.33%	25%
2017	1589	No quorum	No quorum	Quorum
2016	1772	No quorum	No quorum	Quorum
2015	1563	No quorum	No quorum	Quorum
2014	1654	No quorum	No quorum	Quorum



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Year	Votes Cast	50%	33.33%	25%
2013	2588	No quorum	Quorum	Quorum
2012	2252	No quorum	Quorum	Quorum
2011	2501	No quorum	Quorum	Quorum
2010	1367	No quorum	No quorum	Quorum

XI. Relief Requested – as to the January 2018 Ballots

As for the upcoming election in January 2018, the following options have been suggested by petitioner:

- 1) Lower the quorum for annual meetings and elections of board of directors from fifty percent (50%) to twenty-five percent (25%) or such other number as this Court feels could –in conjunction with other measures below – result in a quorum;
- 2) Direct the Homes Association to conduct at least 3 mailings of ballots each year in the 4-month period before the January election (unless a quorum is achieved after 1 or 2 mailings);
- 3) Allow for cumulative voting;
- 4) Allow for voting by written proxies;
- 5) Allow for votes by members appearing in person at the January annual meeting;
- 6) Allow for voting by members dropping ballots off in a lock-box at the Homes Association office;
- 7) Require that if the Board adopts any procedure for challengers to appear on the ballot the incumbents must meet the same procedure to appear on the ballot;
- 8) Require the Homes Association follow its Bylaws concerning the "adjourning day-to-day" provision in the event of no quorum, and
- 9) Allow for By-Law amendments to be approved by Homes Association members if there is a vote by forty percent (40%) of all members.

Conclusion XII.

Based on the foregoing, petitioner respectfully requests that the petition be granted and the Court grant such other and different relief as the Court deems just and proper.

DATED: October 26, 2017 Respectfully submitted,

Attorney for Petitioner L. RIED SCHOTT

